

INTERNATIONAL TAXATION

Second Term, 2002-2003

Instructor: J. Scott Wilkie

MATERIALS

VOLUME I

PARTITION OF TOTAL TO

INTERNATIONAL TAXATION

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University of Toronto Faculty of Law

International Taxation Second Term: 2002 / 2003

J. Scott Wilkie

Course Outline

Course Objective

- To examine the Canadian tax principles and rules that address movements of capital into and out of Canada. "International taxation" may be understood as the system of domestic tax law provisions that apply to transactions, relationships and other arrangements that have an international dimension and, in result, give rise to the possibility of competing tax claims of more than one jurisdiction.
- To examine the manner in which Canada, and other countries, define the portion of their domestic tax base that is attributable to or reflects the influence of economic arrangements in other jurisdictions and, consequently, accommodate the tax claims asserted by other jurisdictions.
- To consider the ways in which Canada's and other tax systems interact or conflict with each other in light of the principles and tax provisions discussed in connection with the first two objectives.
- To consider contemporary examples of important international tax policy an legislative developments and their influence on actual transactional situations.

Materials and Course Format

- Casebook
- Income Tax Act (Canada)
- Supplemental readings assigned from time to time with respect to particular subjects.
- Instructor notes, which will be distributed throughout the term.

Although the course will be conducted in a traditional lecture format, students will be expected to participate in discussion during the weekly sessions.

Evaluation

- Evaluation will be by way of an examination at the conclusion of the term, during the normal examination period. It will consist of several questions, designed to evaluate students' understanding of the principles of taxation associated with "international tax rules". At least one question will require discussion of the conceptual significance of these rules. The balance will be in a typical problem format. Students will be permitted to use course materials and their notes during the examination; external materials, such as library resources may not be used either directly or in copied form.
- Throughout the term, examples or problems may be assigned for illustrative purposes. They are intended to provide a concrete focus for discussions of the subjects of this course. Students will be expected to have considered these examples or problems in preparation for the course session to which they relate.

Instructor Information

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Meetings about the course can be arranged either at my office or the law school at the student's convenience.

A. INTRODUCTION TO "INTERNATIONAL TAX"

1. OBJECTIVES OF INTERNATIONAL TAX POLICY AND INTRODUCTION TO INTERNATIONAL TAX CONCEPTS

- 1.1 What Does "International Tax" Mean?
- **1.2** Basic Concepts and Glossary
- 1.3 (a) Criteria for Evaluating International Tax Rules
 - (b) Capital Export Neutrality
 - (c) National Welfare Neutrality
 - (d) "Subsidiarity" or National Tax Sovereignty
- 1.4 Incorporation of Principles in Tax Legislation
- 1.5 The Multinational Corporation and International Business

2. SIGNIFICANCE OF INTERNATIONAL TAX CONCEPTS

- 2.1 International Capital Flows
- **2.2** (a) Jurisdiction to Tax
 - (b) "Source"
 - (c) Residence
 - (d) Nexus
 - (e) Income Measurement and Attribution
- 2.3 International Tax Avoidance
- 2.4 Personal, Corporate Migration
- 2.5 "Harmful Tax Competition"
- 2.6 Electronic Commerce

3. CONTEXT FOR "INTERNATIONAL TAX RULES"

- 3.1 (a) International Investment
 - (b) Allocation of International Tax Base
 - (c) Economic Claim

- 3.2 Reduce "International Tax" Cost
 - (a) Location of "Income"/Income Earning Activity
 - (b) Avoid Multiple Taxation
- 3.3 Taxing Residents
 - (a) Taxpayer Objectives
 - (b) Tax Efficiency
- 3.4 Taxing Non-residents
 - (a) Connection to Jurisdiction

B. THE CANADIAN LEGISLATIVE FRAMEWORK

4. SYSTEMS FOR TAXING RESIDENTS AND NON-RESIDENTS

- 4.1 (a) Income Tax Act (Canada)
 - (b) Tax Treaties
- 4.2 (a) Limits on International Tax Jurisdiction
 - (b) International Law
 - (c) Constitutional Law
- 4.3 Income Tax Act: "Parallel Systems"
- 4.4 System for Taxing Residents
 - (a) Business vs. Property Income
 - (a.1) "Active" Business
 - (a.2) "Portfolio" Investment
 - (b) "World-wide" Income
 - (c) Neutrality Issues
- 4.5 System for Taxing Non-residents
 - (a) Business vs. Property Income
 - (a.1) "Active" Business

- (a.2) "Portfolio" Investment
- (b) Territorial
- (c) Neutrality Issues
- 4.6 Treaties
 - (a) Allocate International Tax Base
 - (b) Mitigate Double Taxation
 - (c) Mitigate International Tax Avoidance
 - (d) Resolve International Tax Disputes

5. ASSERTING TAX JURISDICTION

5.1 Source vs. Residence

ITA §§ 2(3), 4, 248(28)

- **5.2** Personal Jurisdiction
 - (a) Individuals
 - (b) Corporations
 - (c) Other Trusts, Partnerships
- **5.3** Residence: Individuals

ITA §§ 250(1)

- (a) Measure Connection to Jurisdiction
- (b) Distinguish from other connective measures: citizenship, domicile
- (c) Basic jurisdictional tests in Income Tax Act and Treaties
 - (i) OECD Model Tax Convention, Article 4
 - (ii) Measure Closest Jurisdictional Connection
- (d) Legislative tests for Visitors ("Sojourners") and Certain "Continuing Residents"
- (e) "Ordinarily resident"

ITA §§ 250(3)

- (f) Factors

 Revenue Canada, IT-221R2
- (g) Part-time Residents
- (h) Overseas Employment Tax Credit
 ITA § 122.3
- (i) Dual Residence
- **5.4** Residence: Corporations
 - (a) "Central Management and Control"
 - (b) Statutory Rules
 ITA §§ 250(4), (5), (5.1) and (6)
 - (c) (i) Dual Residence
 - (ii) Corporate Continuation
 - (iii) International Shipping Corporations
 - (d) Basic Jurisdictional Tests in Income Tax Act and Treaties
 - (i) OECD Model Tax Convention, Article 4
 - (ii) Measure closest jurisdictional connection
- 5.5 Residence: Trusts
 - (a) General Law
 - (b) ITA § 94
- 5.6 (a) Part Year Residence ITA § 114
 - (b) Changing Residence
 - (i) ITA § 128.1
 - (ii) Short Term Individual Residence
 - (iii) Double Taxation Relief
 - (iv) Special Foreign Tax Credit

- ITA §§ 126(2.21), (2.22)
- Tax Treaty Renegotiations

6. SOURCE OF INCOME

- 6.1 Meaning and Significance of "Source", ITA §§ 4
 - (a) Geographical source
 - (b) Income Quality
 - (c) Foreign Tax Credit, ITA §§ 126
 - (d) Income Allocation Among Competing Jurisdictions, Treaties
- **6.2** Periodic Income From Capital
 - (a) Interest, Dividends, Rent, Royalties
 - (b) Income From the Sale of Property
- 6.3 Real Property
- **6.4** Personal Property Not Produced By Taxpayer
- **6.5** Personal Property Produced By Taxpayer
- **6.6** Personal Services
- 6.7 Related To Property Produced/Sold By Taxpayer
- 6.8 Know-how
- 6.9 Foreign Exchange
 - (a) ITA §§ 39(2); 95(2)(f), (g)
 - (b) Revenue Canada IT-95R
 - (c) Character and Timing

7. NATURE OF "BUSINESS PRESENCE"

- 7.1 (a) Electronic Commerce
 - (b) Advertising, Invitation to Treat
 - (c) Contracts
 - (d) Delivery Mechanisms

- (e) Physical Presence in Jurisdiction (Through Third Party Facilities)
- (f) Nature of Property Typical vs. Digital
- 7.2 Treaty Rules
- 7.3 Specific Source Rules
- 7.4 Income Tax Conventions Interpretation Act

C. INTERNATIONAL TRANSACTIONS WITHIN MULTINATIONAL CORPORATE GROUPS

8. SIGNIFICANT TAX ISSUES

- **8.1** The Multinational Corporation
- 8.2 International Income Measurement Income Allocation
- **8.3** (a) Reporting International Transactions
 - (b) Types of International Transactions
 - (c) Global Trading
 - (d) Goods and Services
 - (e) Intangible Property
- 8.4 Cost Sharing
- 8.5 Adjudication of International Income Allocations
- **8.6** Competent Authority
- 8.7 APAs ("Advance Pricing Agreements")

9. TRANSFER PRICING

- 9.1 International Context
- 9.2 OECD Model Tax Convention Article IX
- 9.3 "Arm's Length"
- 9.4 Objectives of Transfer Pricing Rules
 - (a) ITA § 247 and Revenue Canada Information Circular IC 87-2R
 - (b) Arm's Length Terms and Conditions

- (c) Arm's Length Transactions, Transactional Recharacterization
- (d) Documentation
- (e) Penalty
 - (i) Income adjustments
 - (ii) Computation
 - (iii) Relief Documentation
- 9.5 Transfer Pricing Analysis
 - (a) Typical Methods: "Comparable Uncontrolled Price", Cost Plus, Resale Minus
 - (b) Transactional Profit Analysis: Profit Splits and "Comparisons": "Transactional Net Margin Method"
 - (c) Cost Sharing
 - (d) Methodological Hierarchy
 - (e) Entity vs. Branch
 - (f) Formulary Apportionment

D. TAXATION OF NON-RESIDENTS: INBOUND INVESTMENT

10. SYSTEM DESIGN

- 10.1 ITA §§ 2(3), 253; Part XIII
 - (a) Direct Income Earning Activities
 - (b) Passive Supply of Capital to Residents
- 10.2 Statutory Framework
 - (a) Direct: ITA §§ 2(3), 115, 248(1) ("taxable Canadian property"), 253, 219, 219.1
 - (b) Employment
 - (c) Carrying on Business
 - (d) Disposition of "Taxable Canadian Property"
- 10.3 Employment

10.4 Business Income

ITA §§ 2(3), 253

- (a) (i) "Carrying on", "in", "with"
 - (ii) Relevance of "agency"
 - (iii) Canadian financial advisors
- (b) Branch Tax

ITA § 219

- (c) Foreign Bank Canadian Branch, ITA 18(1)(v), 20.2, 142.7, 212(13.3), 218.2
 - (i) Assimilation to Canadian Subsidiary
 - (ii) Neutrality issues
 - (iii) Attribution of Profit
- 10.5 Thin Capitalization ITA §§ 18(4) (6)
- 10.6 Converting Branch to Subsidiary/Subsidiary to Branch ITA §§ 219, 219.1 ITA §§ 69, 85 (special real property rule); 147.2 (Foreign Banks)
- 10.7 Migration Rules: ITA § 128.1 and § 115
- 10.8 Distributions
 - (a) Return of capital
 - (b) Dividend
- 10.9 Non-resident investment corporations

ITA §§ 133

- 10.10 Tax avoidance: ITA § 245, Treaties
- 10.11 Taxable Canadian property

ITA § 115 and 248(1)

- (a) Canadian Business Assets
- (b) Unlisted Shares of Resident Canadian Corporations

- (c) Unlisted Shares of Foreign Corporations with Substantial Canadian Real Estate Holdings
- (d) Listed Shares of Resident and Non-Resident Corporations
- (e) Rights and Interests, in "TCP"
- (f) Reporting Obligations
 - (i) ITA § 116, 150(1)(a)
 - (ii) Treaty Rules
- (g) Common International Allocation "Conventions"
 - (i) Example: Canada-United States Income Tax Convention,
 Article XIII
 - (ii) Canadian "Departure Tax", ITA § 128.1

11. NON-RESIDENT WITHHOLDING TAX

ITA Part XIII

- 11.1 Management fees
- 11.2 Interest
- 11.3 Rent
- 11.4 Royalties
- 11.5 Dividends
- 11.6 Trust income
- 11.7 Surplus stripping

ITA § 212.1, 212.2

11.8 Non-resident to Non-resident

ITA §§ 212(13), (13.1), (13.2) and (13.3)

11.9 Income attributable to Canadian business presence of non-resident

ITR § 802 and 805

11.10 Payment and Administration

ITA § 215

11.11 Exceptions For Interest

ITA ¶ 212(1)(b)

11.12 Treaty Limitations and Special Source Rules

- (a) Interest
- (b) Dividends
- (c) Royalties
- (d) Pensions

E. TAXATION OF RESIDENTS: DIRECT AND INDIRECT OUTBOUND INVESTMENT

12. SYSTEM DESIGN

- 12.1 Double Taxation
- 12.2 Credit for Foreign Taxes
- 12.3 Unilateral vs. Bilateral Solutions
- 12.4 Relevance of Type of Income
 - (a) "Active" Business Income
 - (b) "Portfolio" (Investment) Income

12.5 Business Income

- (a) Direct Income Earning Activity
- (b) "Foreign Direct Investment"
- 12.6 Portfolio (Passive) Income

13. DIRECT INCOME EARNING ACTIVITY

- 13.1 Foreign Tax Credit: ITA § 126
 - (a) Over-riding Limitations
 - (a.1) Revenue
 - (a.2) Allocating Expenses
 - (b) Geographic

- (c) Type of Income
- (d) No Economic Profit
- (e) Short-Term Securities Acquisitions
- (f) Migration
- 13.2 Non-Business income Tax: ITA §§ 126(1)
 - (a) Typically, Withholding Tax
 - (b) Rate Limitation
 - (c) Federal, Provincial Tax Credit
 - (d) Deduction For Tax Not Creditable/Credited ITA §§ 20(11), (12)
- 13.3 Business Income Tax: ITA §§ 126(2)
 - (a) Calculation
 - (b) Carryover
 - (i) Deduction for tax not creditable
 - (ii) Foreign Tax Deductions
 ITA §§ 20(11), (12)
 - (iii) ITA §§ 110.5 and 111(8)

14. INTERVENTION OF FOREIGN ENTITY

- **14.1** Foreign Corporation
- 14.2 Foreign Trust
- 14.3 Portfolio (Passive) Investment
- 14.4 "Foreign Direct Investment"

15. FOREIGN INVESTMENTS

- **15.1** ITA § 94, 94.1, 94.2, 94.3
- 15.2 "Foreign Investment Entity" Rules

16. FOREIGN TRUSTS

- 16.1 ITA § 94
 - 16.2 Foreign Trusts
 - **16.3** Relationship With ITA § 94.1-94.3

17. CORPORATIONS

- 17.1 (a) System Design and History

 ITA §§ 90 95, ITR Part LIX
 - (b) Territorial Business Taxation
 - (c) Foreign Tax Credit Regime
 - (d) Anti-Avoidance Regime For Passive Income
 - (e) Partnerships
- 17.2 "Foreign Affiliate"
- 17.3 "Controlled Foreign Affiliate"
- 17.4 "Foreign Accrual Property Income"
- 17.5 Taxation of Dividends: Foreign Tax Credit
 ITA § 113
- 17.6 Foreign Group Reorganizations
 ITA §§ 85.1(3), (4); 87(8), (8.1); 88(3); 95(2)(c) (e.1)
- 17.7 Comparison of Direct and Indirect Foreign Tax Credit

18. CONSTRUCTIVE DISTRIBUTION RULES

18.1 ITA § 15(2) – (2.3)

19. PROPERTY APPROPRIATION AND INCOME DIVERSION

19.1 ITA § 17

The "Canadian Cone"

19.2 Current Tax Policy Issues: Allocation of International Tax Base

F. TAX TREATIES

20. TREATY FUNCTIONS AND HISTORY

- 20.1 Nature and Function of a Treaty
- 20.2 League of Nations
- **20.3** OECD
- 20.4 Legislative and Contractual Status

Vienna Convention of the Interpretation of Treaties Articles 31 - 33

21. TREATY INTERPRETATION

- (a) OECD Model Tax Treaty Article 3(2)
- (b) Income Tax Conventions Interpretation Act

Melford Developments

Utah Mines Ltd. v. HMQ

HMQ v. Crown Forest Industries Ltd.

Kubicek v. HMQ

21.1 Model Tax Treaties

- (a) United Nations
- (b) OECD
- (c) United States
- (d) Canada
- 21.2 (a) Treaty Structure
 - (b) Functions
 - (i) Jurisdictional
 - (ii) Allocative
 - (iii) Distributive
 - (c) Tax Avoidance
 - (d) Double Taxation

21.3 Typical Tax Treaty Provisions

- (a) Residence
- (b) Permanent Establishment/Business Profits
- (c) Real or Immovable Property
- (d) Shipping and Air Transport
- (e) Associated Enterprises (Transfer Pricing)
- (f) Dividends
- (g) Interest
- (h) Royalties
- (i) Gains
- (j) Independent Personal Services
- (k) Dependent Personal Services
- (1) Artistes and Athletes
- (m) Other Income
- (n) Non-Discrimination
- (o) Competent Authority
- (p) Foreign Tax Credit

22. PERMANENT ESTABLISHMENT

- **22.1** OECD Commentary
- 22.2 Particular Issues
 - (a) Attribution of Income
- 22.3 Electronic Commerce

23. TAX AVOIDANCE

- 23.1 Limiting Treaty Benefits
- 23.2 International Tax Avoidance
- 23.3 Significance of Domestic Anti-Avoidance Legislation

University of Toronto

International Taxation Second Term, 2002-2003

J. Scott Wilkie

Course Outline

TABLE OF CONTENTS

		TAB
INTE	RODUCTION TO "INTERNATIONAL TAX"	A
•	"International Tax Reform and the Inter-nation Allocation of Tax Revenue" by A.J. Easson – Institute of Policy Studies	
•	"Report of the Technical Committee on Business Taxation"	
•	"Is National Tax Policy Viable in the Face of Global Competition?" by Jack M. Mintz – Special Reports – Tax Notes International July 5, 1999	
•	"Tax Competition: What (If Anything) To Do About It?" by Hugh J. Ault	
THE	CANADIAN LEGISLATIVE FRAMEWORK	В
•	"Source v. Residence-Based Taxation in the European Union: The Wrong Question?" by Richard M. Bird and J. Scott Wilkie	
•	"Internet Sales Pose International Tax Challenges" by Peter A. Glicklich, Sanford H. Goldberg and Howard J. Levine – Journal of Taxation, June 1996	
•	"International Initiatives of Electronic Commerce" -Electronic Commerce and Canada's Tax Administration	
•	"Implications and Risks for Canada's Tax Administration" -Electronic Commerce and Canada's Tax Administration	
•	"International Tax Policy Directions: Some Thoughts on Recent Canadian Ex	perience"

by J. Scott Wilkie and Robert Raizenne

		TAB
	ERNATIONAL TRANSACTIONS WITHIN MULTINATIONAL PORATE GROUPS	C
•	IC 87-2R - International Transfer Pricing	
•	"Canadian Transfer Pricing Rules Keep Pace with International Developments" by J. Scott Wilkie – The Tax Executive March-April 1998	
•	Specialty Manufacturing Limited v. The Queen, 99 DTC	
•	Excerpts from OECD Transfer Pricing Guidelines	
TAX	ATION OF NON-RESIDENTS: INBOUND INVESTMENT	D
•	"Taxation of International Portfolio Investment" – International Issues in Taxation: The Canadian Perspective	
•	Information Circular IC 76-12R4 – Applicable Rate of Part XIII Tax on Amounts Paid or Credited to Persons in Treaty Countries	
•	Information Circular IC 77-16R3 – Non-Resident Income Tax	
•	Interpretation Bulletin IT-420R3 – Non-Residents – Income Earned in Canada	
•	Interpretation Bulletin IT-447 – Resident of a Trust or Estate	
•	Interpretation Bulletin IT-221R3 (Draft) – Determination of an Individual's Residence Status	
•	Information Circular IC 72-17R4 – Procedures Concerning the Disposition of Taxable Canadian Property by Non-Residents of Canada – Section 116	
•	"Non-Resident Withholding Tax: Corporate Obligations" by J. Scott Wilkie	
•	"Taxable Canadian Property" by Robert Raizenne and Angelo Nikolakakis	
TAXATION OF RESIDENTS: DIRECT AND INDIRECT OUTBOUND INVESTMENT		E
•	"International Taxation - Current Issues" - Canadian Tax Foundation	
•	Interpretation Bulletin IT-497R - Overseas Employment Tax Credit	
•	Interpretation Bulletin IT-270R2 - Foreign Tax Credit	
•	"Foreign Tax Credit Planning" by Richard G. Tremblay	

- Interpretation Bulletin IT-506 Foreign Income Taxes as a Deduction from Income
- "The Taxation of Controlled Foreign Corporations: An International Comparison" by Brian J. Arnold
- "The Foreign Affiliate System in View and Review" by J. Scott Wilkie, Robert Raizenne, Heather I. Kerr and Angelo Nikolakakis
- "Taxing Foreign Business Income" by Nick Pantaleo and J. Scott Wilkie
- "FIEs, NRTs and the World The Conceptual Framework of the Draft FIE Legislation" by J. Scott Wilkie
- "The Canadian Triangle: The Uneasy Interaction of 15(2), 17 and 95(2)" by Michelle Kassel, Drew Morier, Richard Tremblay and Scott Wilkie
- Rostland Corporation v. The Queen [1995] 2 C.T.C.
- Trans World Oil & Gas Ltd. v. The Queen [1995] DTC
- Interpretation Bulletin IT-343R Meaning of the Term Corporation

TAX TREATIES F

- "Are Tax Treaties Necessary?" by John F. Avery Jones
- "Interpretation of Treaties" Vienna Convention of the Law of Treaties, May 23, 1969
- "Abuse of Tax Treaties" by David A. Ward, Q.C.
- "Interpreting Canada's Tax Conventions" by James S. Hausman
- The Queen v. Crown Forest Industries Limited et al [1995] DTC
- The Queen v. Melford Developments Inc. SCC [1982]
- Utah Mines Ltd. v. The Queen [1992] DTC
- "A Resident of a Contracting State for Tax Treaty Purposes: A Case Comment on Crown Forest Industries" by David A. Ward, Q.C.
- "Interpretation of Tax Treaties A Case Study" by Peter Sundgren
- "International: A Model Tax Treaty for the Asian-Pacific Region?
 (Part I)" by Richard J. Vann
- Kubicek Estate v. The Queen [1997] DTC
- The Attorney General of Canada v. Kubicek Estate [1997] DTC

- Cudd Pressure Control v. The Queen [1998] DTC
- "Converging Tax Systems: Free Trade, International Tax Neutrality and Non-Discrimination" by J. Scott Wilkie
- Excerpts from 2001 OECD Discussion Draft on The Attribution of Profits to Permanent Establishments
- OECD Treaty Excerpts